California Department of Conservation Division of Oil, Gas, and Geothermal Resources

Gavin Newsom, Governor

David D. Bunn, Director

NOTICE TO OPERATORS 2019-16

October 24, 2019 (Amending NTO 2018-10 issued on September 4, 2018) CEDA COMPLIANCE

This document amends the "CEQA COMPLIANCE" Notice to Operators (NTO) 2018-10, dated September 4, 2018, and signed by Kenneth A. Harris Jr. see enclosed. NTO 2018-10 provided details to operators on documenting compliance with the California Environmental Quality Act (CEQA) when seeking a permit or project approval from the Department of Conservation's Division of Oil. Gas, and Geothermal Resources (DOGGR) in connection with oil, gas, or geothermal operations.

CEQA Operator Checklist and WellSTAR:

WellSTAR Release 5.0 is scheduled to be operational on October 28, 2019 and will modify DOGGR's CEQA compliance process. WellStar will include a "CEQA Information" step within the permit and project application review processes already in WellSTAR (Well Maintenance, Well Stimulation Treatment, Underground Injection Control, and Underground Gas Storage).

The CEQA review process and required documentation for the "CEQA Information" step will continue to be consistent across all DOGGR programs. The questions in the *CEQA***Operator Checklist* will be integrated into the WellSTAR system. As a result, operators will no longer need to complete and upload the CEQA Operator Checklist* unless the operator: (1) is a geothermal operator; or (2) cannot access WellSTAR and therefore must provide hardcopies of all permit/application materials to DOGGR.

Operators must continue to provide other applicable documentation necessary for DOGGR to complete its CEQA review of the proposed project. Operators should upload documents into WellSTAR or provide a URL address where DOGGR may readily access the document if it is too large to upload. The documentation needed for a proposed project may include, but not be limited to: approved local permit, and any environmental documents and notices that CEQA or the National Environmental Policy Act (NEPA) may require.

Please note that the local lead agency must also file a copy of their Notice of Determination with the Office of Planning and Research/State Clearinghouse (SCH) if discretionary approval is required from any State agency, such as DOGGR (CEQA Guidelines,§§ 15075, subd. (d), and 15094, subd. (d)).

To facilitate the application re view process, operators should consult with the local permitting authorities for any permits and CEQA reviews required for the proposed project <u>before applying to DOGGR</u> for permit or project approval. The only exception is for a geothermal exploration project outside of Imperial County. Operators should ensure that all information provided to DOGGR is accurate and complete. Incorrect or incomplete CEQA information may delay the permit or application review process and may be returned to the operator for correction or completeness. Operators that intentionally submit false information may be subject to an enforcement action.

Materials are available on DOGGR's CEQA website at:

https://www.conservation.ca.gov/dog/CEQA. Check the website regularly, as additional guidance materials on how to complete the "CEQA Information" step in WellSTAR will be developed and uploaded in November. Assistance is also available by selecting the "Help" button at the top of the WellSTAR page.

Indemnity Agreement:

In addition to the *CEQA Operator Checklist*, NTO 2018-10 required that all operators submit a signed *Indemnity Agreement* (IA) concurrently with any "Notice of Intention" (NOI) (see Pub. Resources Code, § 3203, subd. (a)), or other application or proposal. This amended NTO <u>discontinues the requirement that all operators submit a signed IA</u> concurrently with every application for a permit or other approval, effective on **October 28**, **2019**. DOGGR reserves its right to require operators to sign IA's for CEQA, on a case-bycase basis in connection with any permit or other approval sought by an operator.

All CEQA forms, guidance documents, and other CEQA-related materials are available to view and download from the CEQA website, located at: http://www.conservation.ca.gov/ dog/CEQA/.

Please send any question(s) concerning this amended NTO to DOGGR's CEQA Unit at CEQA@conservation.ca.gov.

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Acting State Oil and Gas Supervisor

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Edmund G. Brown Jr., Governor Kenneth A- Harris Jr., State Oil and Gas Supervisor

Enclosure

THIS NTO HAS BEEN AMENDED MY NTO 2019-16

NOTICE TO OPERATORS NTO 2018-10 SEPTEMBER 4, 2018

CEQA COMPLIANCE

This Notice to Operators (NTO) provides details on documenting compliance with the California Environmental Quality Act (CEOA) when requesting a permit or project approval from the Department of Conservation's, Division of Oil, Gas, and Geothermal Resources (DOGGR) for any oil, gas, or geothermal activity.

CEOA and its implementing Guidelines require state and local public agencies to identify the potential for environmental impacts that may result from their actions, and to avoid or mitigate those impacts, where feasible. Since DOGGR is a public agency, it is required to comply with CEOA when it undertakes an activity or makes a discretionary decision on a permit or approval, which is defined as a "project" by CEQA (CEOA Guidelines §15378). A "project" refers to the whole of an action that has the potential to cause a physical change to the environment (direct or indirect), and requires discretionary action from the public agency (exercises its judgment in deciding whether and how to approve or carry out a project). This includes all phases of a project that are reasonably foreseeable, and all related activities that are directly linked to the project. For DOGGR, typical "projects" would include issuing of permits or project approval letters for oil, gas, and geothermal activities (inside and outside administrative field boundaries). Prior to approval, all submitted permit requests and applications ("projects") that involve a discretionary approval from DOGGR will require some level of environmental review (or "CEOA review"), pursuant to CEQA (Public Resource Code §21065; CEQA Guidelines §15002 (i)). In performing that review, DOGGR acts as either a: (1) Responsible Agency under CEQA, relying on the local lead agency 's environmental document that includes the proposed project within its scope; or (2) Lead Agency, determining whether the proposed project is exempt or the type of environmental document that may be required, if an environmental document was not initially prepared by the local jurisdiction.

CEQA REVIEW PROCESS:

To facilitate its CEQA review process, DOGGR developed a *CEQA Operator Checklist* for operators to complete that will assist in identifying and collecting the types of information that DOGGR will typically need to comply with CEOA. Detailed information on the CEOA review process can be found in the *CEQA Guidance for Operator: CEOA Compliance* on DOGGR's CEOA website.

How DOGGR conducts its CEOA review depends on our CEQA agency role as either *Lead Agency* or *Responsible Agency*.

Where a local jurisdiction or other state agency must issue a permit, generally, it would be considered the *Lead Agency*. When the local jurisdiction or another state agency is the *Lead Agency*, then DOGGR assumes the *Responsible Agency* role in its CEOA review, relying on the Lead Agency's environmental document. However, if there is no other *Lead Agency*, and no environmental document to rely on, DOGGR assumes the *Lead Agency* role in its CEQA review. DOGGR's CEQA review as a *Lead Agency* is a more complex review and may require more time to complete (e.g.; estimated times range from a few days for an exemption determination, and up to 180 days for a Negative Declaration, or one year for an Environmental Impact Report).

NTO 2018-10 September 4, 2018 Page 2

CEQA OPERATOR CHECKLIST:

The purpose of DOGGR's CEOA Operator Checklist (Checklist) is to assist Operators to identify and collect the documents necessary for DOGGR to evaluate the application and to comply with CEOA. Ultimately, the Checklist will ensure that DOGGR's CEOA review is consistent and completed in an efficient and timely manner.

All operators applying for a permit or project approval should submit a completed Checklist at the same time as the NOI or Application. A single Checklist may be used for projects that involve multiple wells and may be submitted as either an upload into WellSTAR or mailed directly to DOGGR. The Checklist itemizes documents typically needed for DOGGR's CEOA review, some of which may be familiar and some of which may not, such as the following:

- Indemnity Agreement. All operators must submit a signed Indemnity Agreement (IA) when the
 NOI or Application is submitted to DOGGR. Only one IA needs to be submitted per project,
 which may consist of either one or multiple wells. The IA is for the operator (or applicant) to
 indemnify DOGGR for costs incurred when defending any lawsuit brought against DOGGR under
 CEOA resulting from permit or project approvals.
- CEQA Filing Fees. The California Department of Fish and Wildlife (CDFW) requires CEQA Filing Fees to defray the costs of managing and protecting California's fish and wildlife resources (Fish & Game Code, §711.4). The CEOA Filing Fee may be waived if a project has no effect on fish and wildlife; therefore, an operator may request a *No Effect Determination* (NED) from CDFW, in lieu of paying the filing fee. Additional information on the CEOA Filing Fee and NED process can be found on the CDFW website at https://www.wildlife.ca.gov/Conservation/CEOA/Fees/. Projects that are exempt from CEOA are not subject to the filing fee and do not require an NED; therefore, this requirement is only applicable when DOGGR is the *Lead Agency* and files a Notice of Determination (NOD) with the State Clearinghouse. The Filing Fee or NED must be submitted with the NOD at the same time of its filing, which is within 5 working days after project approval; therefore, the operator will be notified when it is time to submit their NED or payment for the CEOA Filing Fee to DOGGR, about one week before the permit or project is scheduled to be approved.
- NEPA Documents. DOGGR published NTO 2017-03 to clarify its legal authority to issue permits and approvals for oil, gas, and geothermal activities in California, including oilfield operations on land administered by the Bureau of Land Management (BLM). When DOGGR issues permits or approvals for oilfield activities on lands that the BLM owns in total (both surface and mineral rights), it will act as the State CEOA Lead Agency, while BLM will act as the Federal National Environmental Policy Act (NEPA) Lead Agency. Operators will need to submit any required Federal permit(s) and associated NEPA documents to DOGGR, along with the NOI or Application package. As the CEOA Lead Agency, DOGGR typically uses the NEPA documents in lieu of preparing a separate CEOA document for the same project, as applicable, thereby reducing time and costs when conducting our own CEOA reviews and in issuing the permits.

NTO 2018-10 September 4, 2018 Page 3

A CEOA Compliance Workshop for operators is scheduled to be held in conjunction with the Sensitive Gas Pipelines Compliance Workshop, on the same dates and at the same locations. The CEOA workshop will be held on:

- **September 18, 2018** from 1:00 4:00 PM in the Ronald Reagan State Building Auditorium, located at 300 South Spring Street, Los Angeles
- **September 19, 2018** from 5:00 PM 8:00 PM in the Four Points by Sheraton, located at 5101 California Avenue, Bakersfield

This NTO, CEOA Operator Checklist, CEOA Guidance for Operators, Indemnity Agreement , and all other CEOA-related materials are available to view and download from the CEOA Website, located at http://conservation.ca/dog/CEQA. Be sure to check our website regularly, as additional CEOA Guidance documents will be developed and uploaded onto our website to help facilitate the CEOA review process.

Kenneth A. Harris Jr. State Oil and Gas

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